Submitted by: Chair of the Assembly at the

Request of the Acting Mayor

Prepared by: Dept. of Law For reading: June 23, 2009

CLERK'S OFFICE

ANCHORAGE, ALASKA

APPROVED

__ AO No. 2009-82

AN ORDINANCE AMENDING ANCHORAGE MUNICIPAL CODE SECTIONS 8.75.010, 8.75.020, 10.05.025, AND 10.50.015 REGARDING ALCOHOLIC BEVERAGES; AND AMENDING SECTION 14.60.030, FINE SCHEDULE, ACCORDINGLY.

THE ANCHORAGE ASSEMBLY ORDAINS:

<u>Section 1.</u> Anchorage Municipal Code section 8.75.010 is amended to read as follows (the remainder of the section is not affected and therefore not set out):

8.75.010 Sale or furnishing of alcoholic beverages [LIQUOR] to certain persons prohibited.

A. It is unlawful for any person to knowingly sell, furnish, give or deliver any alcoholic <u>beverage</u> [LIQUOR] to anyone who is visibly intoxicated or who is under the age of 21 years.

B. The term "person" as used in this section does not include a parent as to the parent's [HIS] own child, a guardian as to the guardian's [HIS] ward, or a licensed physician or nurse in giving medical treatment.

C. The burden shall at all times be upon a licensee and the licensee's [HIS] employees to determine the age and sobriety of any patron. For [THE] purposes of this section, the term "licensee" means any person licensed under the law of the state to dispense or sell alcoholic beverages.

(GAAB 18.05.110; AO No. 86-110; AO No. 98-59(S), § 1, 5-19-98; AO No. 2003-73, § 1, 4-22-03)

<u>Section 2.</u> Anchorage Municipal Code section 8.75.020 is amended to read as follows:

8.75.020 Consuming alcoholic beverage in public place.

A. It is unlawful for any person to knowingly consume any alcoholic beverage when the person is:

1. On, in or upon any public place, except as permitted by ordinance, regulation, statute or permit; or

2. Outdoors on property adjacent to a public place, and without consent of the owner or person in control thereof.

[ON THE TRAVELED PORTION OF ANY PUBLIC STREET, SIDEWALK OR ALLEY, OR UPON THE GROUNDS OF ANY MUNICIPAL BUILDINGS, EXCEPT AS PERMITTED BY ORDINANCE OR REGULATION, OR IN ANY STORE OR ESTABLISHMENT DOING BUSINESS WITH THE PUBLIC AND NOT AUTHORIZED TO SELL ALCOHOLIC BEVERAGES FOR CONSUMPTION ON THE PREMISES, NOR SHALL ANY PERSON WHO OWNS, OPERATES, OR CONTROLS ANY SUCH UNAUTHORIZED STORE OR ESTABLISHMENT PERMIT THE CONSUMPTION OF ALCOHOLIC BEVERAGES THEREIN.]

- B. For purposes of this section, "public place" means a place to which the public or a substantial group of persons has access and includes, but is not limited to, streets, highways, sidewalks, alleys, transportation facilities, parking areas, convention centers, sports arenas, schools, places of business or amusement, shopping centers, malls, parks, playgrounds, and hallways, lobbies, doorways and other portions of apartment houses and hotels not constituting rooms or apartments designed for actual residence.
- C [B]. This section shall not apply where consumption is authorized by a state permit or license, or authorized by a municipal permit or lease.

 [THE MAYOR IS AUTHORIZED TO DESIGNATE PUBLIC AREAS AND PLACES, IN ADDITION TO THOSE SPECIFIED IN SUBSECTION A. OF THIS SECTION, IN WHICH THE CONSUMPTION OF ALCOHOLIC BEVERAGES IS PROHIBITED, AND TO CAUSE SIGNS TO BE POSTED IN SUCH AREAS OR PLACES ADVISING MEMBERS OF THE PUBLIC OF THE PROHIBITION].
- D [C]. Violation of this section shall be punished by a fine of not more than \$100.00 [75].
- E [D]. As an alternative to the remedies, procedures and penalties provided in this Title and Section 1.45.010, a violation of this section may be charged as a civil violation subject to and prosecuted in accordance with Title 14 and in such case shall be punishable by a civil penalty in accordance with Chapter 14.60.

(GAAB 18.05.010.GG; AO No. 225-76; AO No. 98-59(S), § 1, 5-19-98)

State law references: Authority to regulate, AS 4.21.010; definition of public place AS 11.81.900(b).

<u>Section 3.</u> Anchorage Municipal Code section 10.05.025 is amended to read as follows (the remainder of the section is not affected and therefore not set out):

10.05.025 Penalties and remedies.

A. Except as provided in subsection B. of this section, any person who violates any provision of this title, the terms, conditions, or provisions of

any license issued under this title, or any municipal regulation issued under this title shall, upon conviction, be subject to a fine of not more than \$1,000.00 for each offense.

B. Any person who violates the provisions of Chapter 10.60 or subsections 10.50.015.G., H., I., J., or R. [AND Q.] shall upon conviction be subject to a fine of not more than \$500.00 [\$300.00] for each offense.

*** *** ***

(AO No. 80-131; AO No. 83-182; AO No. 87-74(S), 6-30-87; AO No. 93-167(S-1), § 9, 4-13-94; AO No. 96-105, § 1, 8-6-96; AO No. 2005-83(S), § 2, 1-1-06)

Section 4. Anchorage Municipal Code section 10.50.015 is amended to read as follows:

10.50.015 Prohibited acts.

It is unlawful:

- A. For a person to barter or sell alcoholic beverages in a business premises that is not licensed by the state alcoholic beverage control board.
- B. For a licensee or <u>the licensee's</u> [HIS] employee or agent to permit a person to <u>consume an alcoholic beverage</u> [DRINK INTOXICATING LIQUOR] on licensed premises not classified for sale and consumption of <u>that alcoholic beverage</u> [HARD OR DISTILLED LIQUOR] by the board.
- C. For a licensee or the licensee's [HIS] employee or agent to sell, attempt to sell, furnish, barter or permit to be consumed alcoholic beverages in any premises licensed under AS 4.11.080 for the service and consumption of alcoholic beverages between the hours of 2:30 a.m. and 10:00 a.m. Monday through Friday, or between the hours of 3:00 a.m. and 10:00 a.m. on Saturday or Sunday or on a legal holiday recognized by the state under AS 44.12.010.
- D. For a licensee or the-licensee's [HIS] employee, agent or any person in licensed premises to sell, attempt to sell, furnish, barter or permit to be consumed alcoholic beverages in any [OTHER RETAIL] premises licensed under AS 4.11.080 [4.21.010] for the sale, but not consumption on the premises, of alcoholic beverages between the hours of 1:00 a.m. and 10:00 a.m. each Monday through Friday, or between the hours of 2:00 a.m. and 10:00 a.m. on Saturday, or between the hours of 2:00 a.m. and noon on Sunday.
- E. For a licensee, the licensee's [HIS] employee, agent or any person in licensed premises to give, barter or sell alcoholic beverages to any

person who, within the normal powers of observation, appears to be intoxicated. For the purposes of this section, a person appears to be intoxicated when the person [HE] exhibits any symptom that indicates substantial loss of control of physical or mental facilities, including but not limited to bloodshot eyes, slurred speech, clumsiness, drowsiness, heavy odor of alcoholic beverages or undue or abnormal excitation or suppression of the passions or feelings.

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F. For a licensee, the licensee's [HIS] employee, agent or any person in licensed premises to give, barter or sell alcoholic beverages to a person under 21 years of age.

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G. For a person under the age of 21 years to enter or remain upon licensed premises unless [HE IS] accompanied by the person's [HIS] parent, guardian or spouse who has attained the age of 21 years. However, a person 18 years of age or older may enter and remain upon licensed premises in the course of the person's [HIS] employment as a musician, entertainer or busboy. In addition, a person under the age of 21 years may enter and remain upon licensed premises also recognized as a restaurant for the purpose of dining or dancing if accompanied by the person's [HIS] parent or guardian, or by the parent or guardian of any other minor also present, or by any other adult with the consent of the minor's parents or guardian.

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H. For a person under 21 years of age to solicit the purchase, to attempt to purchase or to possess alcoholic beverages.

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I. For a person under 21 years of age to enter a licensed premises and offer or present to a licensee or the licensee's [HIS] employee or agent or a law enforcement officer a document or statement which does not represent the true age of the person under 21 years of age.

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J. For a person upon licensed premises to refuse, upon demand of the person in charge of such premises or of a law enforcement officer, to produce identification sufficient to prove the age of that person is 21 years of age or older. For the purposes of this section, a state identification card issued under AS 18.65.310, a valid Alaska driver's license or other identification card, when the card is made of or enclosed in plastic and contains a photograph of the license holder and a statement of the person's [HIS] age or date of birth, is acceptable as proof of age.

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For a licensee, the licensee's [HIS] employee, agent or any person in K. licensed premises to influence or attempt to influence the selling, giving or serving of intoxicating liquor to a person under 21 years of age, or to order, request, receive or procure alcoholic beverages from any person for the purpose of selling, giving or serving the alcoholic beverages to a person under 21 years of age.

- L. For a licensee or the-licensee's [HIS] employee or agent to permit a person who violates subsection M of this section to remain upon the licensed premises. If the licensee or the-licensee's [HIS] employee or agent has actual or constructive knowledge of a violation of subsection M of this section, the-licensee [HE] "permits" that person to remain if the-licensee [HE] fails to demand that that person leave the premises, and, if the demand is refused, to notify the municipal police department or state troopers. As used in this subsection, the term "constructive knowledge" means the awareness a licensee or the-licensee's [HIS] employee or agent could have through the exercise of diligence in the operation of the licensed premises.
- M. For a person in licensed premises to induce, entice or procure another to engage in any sexual conduct prohibited by this Code, the state or the United States.
- N. For a person to remain upon the licensed premises after being demanded to leave the premises pursuant to subsection L of this section.
- O. For an agent or employee of the licensee, other than a person employed as a bartender, waitress, or combination entertainer and waitress, to solicit, encourage or procure the purchase of alcoholic beverages on the licensed premises.
- P. For a licensee or the licensee's [HIS] employee or agent to permit alcoholic beverages sold for consumption on the premises to be removed from the premises.
- Q. For a licensee, or the licensee's employee or agent, to allow any person to consume alcoholic beverages while on any area of real property under the licensee's authority or control that is not part of the "designated premises" for consumption as defined by AS 04.21.080(b).
- R [Q]. To consume alcoholic beverages on the public streets, alleys, parks or other places open to the public [AND OTHER PUBLIC PLACES] unless permitted by municipal ordinance or regulation or a license issued under AS 04.11.080.
- S [R]. For a licensee to employ in the licensed business in any capacity which involves the sale or dispensing of alcoholic beverages to the public, any person who has not, prior to the commencement of employment, successfully completed a liquor server awareness training program approved by the state alcoholic beverage control board as provided by Sections 2.30.125.B and 10.50.035.B.6.

 <u>T</u>[S]. For a licensee, <u>the licensee's</u> [HIS employee or agent to engage in, promote, or in any other way operate any system whereby any person shall be entitled to receive, with or without compensation, or as a gift, prize or gratuity any alcoholic beverages based upon a specified number of prior or current purchases.

(CAC 6.08.020; AO No. 81-35(S); AO No. 81-197; AO No. 85-170; AO No. 92-32; AO No. 96-49, § 1, 3-5-96)

<u>Section 5.</u> Anchorage Municipal Code section 14.60.030 is amended to read as follows (the remainder of the section is not affected and therefore not set out):

<u>14.60.030</u> <u>Fine schedule.</u>

The fine schedule under this chapter is as follows:

TABLE INSET:

Code Section	n Offense	Penalty/Fine
***	***	***
[8.05.010	SALE OR DELIVERY OF ALCOHOL TO DESIGNATED PERSONS	300.00
8.05.080	CONSUMING LIQUOR IN PUBLIC	100.00
8.05.120J	SLEEPING IN PUBLIC WHILE	
	INTOXICATED	150.00
8.05.150	DRUNK ON A ROADWAY	300.00]
***	***	***
8.75.010	Sale or furnishing of alcohol	up to 500.00
	to certain persons	
<u>8.75.020</u>	Consuming alcoholic beverages	up to 100.00
	in a public place	
8.75.030	Intoxicated persons on roadway	up to 500.00
***	***	***

(AO No. 93-167(S-1), § 1, 4-13-94; AO No. 94-108, § 1, 10-5-94; AO No. 94-134, § 2, 9-8-94; AO No. 95-42, § 2, 3-23-95; AO No. 95-67(S), § 9, 7-1-95; AO No. 95-102, § 1, 4-26-95; AO No. 95-118, § 3, 9-1-95; AO No. 95-163(S), § 21, 8-8-95; AO No. 95-195(S-1), 1-1-96; AO No. 96-51(S-1), § 2, 8-1-96; AO No. 96-96(S-1), § 2, 2-1-97; AO No. 96-126(S), § 3, 10-1-96; AO No. 96-137(S), § 9, 1-2-97; AO No. 97-88, § 3, 6-3-97; AO No. 97-107, § 3, 11-17-97; AO No. 97-133(S), § 1, 11-11-97; AO No. 98-27(S-1), § 2, 11-11-97; AO No. 98-160, § 2, 12-8-98; AO No. 99-13(S), 2-9-99; AO No. 99-91(S), § 4, 7-13-99; AO No. 2000-64, § 1, 4-18-00; AO No. 2000-116(S), § 4, 7-18-00; AO No. 2000-127(S), § 2, 10-14-00; AO No. 2000-129(S), § 26, 11-21-00; AO No. 2001-48, § 1, 3-13-01; AO No. 2001-74(S), § 2, 4-17-01; AO No. 2001-4, § 2, 2-6-01; AO No. 2001-145(S-1), § 11, 12-11-01; AO No. 2003-68, § 1, 9-30-03; AO No. 2003-97, § 4, 9-30-03; AO No. 2003-117, § 2, 1-28-03; AO No. 2003-130, § 8, 10-7-03; AO No. 2003-152S, § 10, 1-1-04; AO No. 2004-1, § 2, 1-1-03; AO No. 2004-99, § 2, 6-22-04; AO No. 2004-100(S-1), § 6, 1-1-05; AO No. 2004-171, § 1, 1-11-05; AO No. 2005-160, § 9, 11-1-05; AO No. 2005-84(S), §

ATTEST:

Municipal Clerk

G:\mat\open matters\Mayor\Safer City - AO alcohol consumption.DOC

MUNICIPALITY OF ANCHORAGE Summary of Economic Effects -- General Government

AO Number: 2009-82

Title: AN ORDINANCE AMENDING ANCHORAGE MUNICIPAL CODE SECTIONS 8.75.010, 8.75.020, 10.05.025, AND 10.50.015 REGARDING ALCOHOLIC BEVERAGES; AND AMENDING SECTION 14.60.030, FINE SCHEDULE, ACCORDINGLY.

Sponsor: Preparing Agency: ACTING MAYOR
Department of Law

Others Impacted:

Anchorage Police Department

CHANGES IN EXPENDITURES AND REVENUES:			(in Thousands of Dollars)						
	FY09	FY10		FY11		FY12		FY13	
Operating Expenditures 1000 Personal Services 2000 Non-Labor 3900 Contributions 4000 Debt Service TOTAL DIRECT COSTS:	\$ -	<u> </u>		*		<u> </u>		 \$	
Add: 6000 Charges from Others Less: 7000 Charges to Others									
FUNCTION COST:	\$ -	\$	-	\$	-	\$	-	\$	-
REVENUES:									
CAPITAL:									
POSITIONS: FT/PT and Temp									

PUBLIC SECTOR ECONOMIC EFFECTS:

The ordinance does not require any additional expenditures or commitment of resources. There is too much uncertainty surrounding enforcement efforts to predict any increase in revenue due to citations. It is not expected to have any material economic effect on the public sector.

PRIVATE SECTOR ECONOMIC EFFECTS:

The ordinance may require package stores and alcohol dispensary licensees to increase resources to monitor the areas under their control but not part of licensed premises. This effect is expected to be minimal.

Prepared by:	Dept. of Law	Telephone:	343-4545

MUNICIPALITY OF ANCHORAGE ASSEMBLY MEMORANDUM

No. AM 383-2009

Meeting Date: June 23, 2009

From: **ACTING MAYOR**

Subject: AN ORDINANCE AMENDING ANCHORAGE MUNICIPAL CODE

> SECTIONS 8.75.010, 8.75.020, 10.05.025, AND 10.50.015 REGARDING ALCOHOLIC BEVERAGES; AND AMENDING

SECTION 14.60.030, FINE SCHEDULE, ACCORDINGLY.

The administration proposes several amendments to the Anchorage Municipal Code (AMC) designed to increase safety for citizens and visitors to the city. This ordinance addresses alcohol consumption in public. The two companion "safer city" ordinances concern panhandling and abatement of illegal campsites as public nuisances.

Currently, the Code section prohibiting alcohol consumption in a public place only applies to public streets, sidewalks, the grounds of municipal buildings, stores and businesses not licensed to sell alcohol for consumption. This ordinance is intended to enlarge the class of areas where alcohol consumption is prohibited to include all public places and areas where members of the public have access to gather or pass through, and all areas privately owned and open to the public which do not have an alcohol beverage license. The ordinance prohibits consumption in parking lots or sidewalks on private properties, and in areas of real property that are not part of the "designated premises" under a liquor license. Private property not open to the public is not covered by the prohibition, except for outdoor areas of such private properties adjacent to public places when the person consuming an alcoholic beverage does not have consent of the owner or manager. State statute (AS 04.21.010(a)) authorizes municipalities to adopt ordinances governing the consumption of alcohol as long as the ordinance is not inconsistent with Title 4 of the Alaska Statutes. The proposed ordinance is consistent with state law.

THE ADMINISTRATION RECOMMENDS APPROVAL OF AN ORDINANCE AMENDING ANCHORAGE MUNICIPAL CODE SECTIONS 8.75.010, 8.75.020, 10.05.025, AND 10.50.015 REGARDING ALCOHOLIC BEVERAGES; AND AMENDING SECTION 14.60.030, FINE SCHEDULE, ACCORDINGLY.

Dept. of Law Prepared by:

Rob Heun, Police Chief Approved by:

James N. Reeves, Municipal Attorney Concur: 37 Michael K. Abbott. Municipal Manager 38 Concur:

Respectfully submitted: Matt Claman, Acting Mayor

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Content ID: 007866

Type: Ordinance - AO

AN ORDINANCE AMENDING ANCHORAGE MUNICIPAL CODE SECTIONS

Title: 8.75.010, 8.75.020, 10.05.025, AND 10.50.015 REGARDING ALCOHOLIC BEVERAGES; AND AMENDING SECTION 14.60.030, FINE SCHEDULE,

ACCORDINGLY.

Author: westoverrf Initiating Legal
Dept:

Description: AO AMENDING AMC 8.75.010, 8.75.020, 10.05.025, & 10.50.015 RE ALCOHOL; & AMEND 14.60.030 FINE SCHEDULE

Keywords: Alcohol, fine schedule, consumption in public

Date Prepared: 6/16/09 3:37 PM **Director Name:** James N. Reeves

Assembly 6/23/09 Meeting Date:

Public Hearing 7/7/09 Date:

Workflow Name	Action Date	Action	<u>User</u>	Security Group	Content ID	
Clerk_Admin_SubWorkflow	6/19/09 11:10 AM	Exit	Joy Maglaqui	Public	007866	
MuniMgrCoord_SubWorkflow	6/19/09 11:10 AM	Approve	Joy Maglaqui	Public	007866	
MuniManager_SubWorkflow	6/19/09 11:10 AM	Approve	Joy Maglaqui	Public	007866	
Finance_SubWorkflow	6/19/09 11:03 AM	Approve	Sharon Weddleton	Public	007866	
OMB_SubWorkflow	6/19/09 10:53 AM	Approve	Bruce Holmes	Public	007866	
Legal_SubWorkflow	6/16/09 4:00 PM	Approve	Rhonda Westover	Public	007866	
AllOrdinanceWorkflow	6/16/09 3:58 PM	Checkin	Rhonda Westover	Public	007866	